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INTERNAL AUDIT REPORT OF ROURKELA MUNICIPAL CORPORATION

For the period 01.04.2016 to 30.09.2016



AUDITED BY:

Borkar & Muzumdar

CHARTERED ACCOUNTANTS Flat No 602 Wing B, Neelkamal Complex, Bharatnagar, Amravati Road, Nagpur - 440 033

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INTERNAL AUDIT REPORT

Rourkela Municipal Corporation

For the period 01.04.2016 to 30.09.2016

INTRODUCTION

As per the 2011 census, the population of Rourkela Municipal Corporation is 2.72 lakhs, but the recent inclusion of the outgrowth area with a population of .47 lakhs has increased it to 3.2 Lakh. The city is recently declared as the Smart City of the Country. Being declared as the Smart City the priority will be given for the adequate water supply, sanitation including sold waste management, drainage, sewerage and public transportation. The Smart Cities initiative envisions public-private partnerships (PPPs) and municipal bonds filling large portions of the funding gap. This need to raise funds from open market opportunities to domestic and foreign investors in public-private partnerships in many sectors, including IT infrastructure, energy management, environmental sustainability, GIS mapping, engineering, and sanitation. Municipal bonds can only be invited when the Corporation has good credit worthiness. Rourkela is famous as the Steel city of Odisha. It is a prominent industrial city of the country with presence of the Rourkela Steel Plant. Rourkela also houses a Fertilizer plant, L&T casting etc. It has evolved as one of the major ferrous based industrial hub. The economic activities of the city revolve around industrial activity, mining and support services.

Herewith we are submitting the internal audit report in accordance with the scope and framework provided to us as per the agreement letter no. HUD/25286 Dt. 27.10.2016.



A. Credit Rating of Rourkela Municipal Corporation

The city was declared as the Smart City of the Country. In order to meet the funding gap the RMC will issue the municipal bond in the open market. The municipal bond can only be when there is adequate credit worthiness. The credit worthiness largely depends upon the own revenue generation. Further Credit Rating is one of the mandatory Reform milestones as per the AMRUT guidelines. As per the rating analysis by the ICRA the Municipal Corporation was awarded BB rating, which represent the rated entity carries high credit risk.

Unless the RMC get at least rating of AA in Credit Rating municipal bond cannot be invited from the open market. For obtaining the rating of AA the Corporation should have sound own revenue generation. It is noticed that the RMC revenue base is largely dependent on the SFC transfers from the State Government, particularly compensation against Octroi, which accounted for over 50% of the total revenue receipts in the last five years. The rating also takes into account the challenges in identifying new properties and bringing them under the tax ambit due to lack of plan sanction functions with the RMC and low coverage of commercial properties in the city under the tax as well as license network. Thus the RMC should take necessary steps to improve the own source of revenue so that the ratings can be improved.

In addition to that Implementation of key reforms such as introduction of e-governance in key functions would also remain critical for an overall improvement in the corporation's efficiency. Although initiatives such as an online grievance redressal system are already operational, effective implementation of other initiatives in a timely manner would be a key determinant of the RMC's ability to improve its overall performance.

B. Revenue Enhancement

1. Un claimed Tax Deducted at Source (TDS)

In our earlier internal audit report for financial year 2015-16 it was reported that there is an un claimed tax deducted at source (TDS) of Rs 18,54,939 (Rupees eighteen lakh fifty four thousand nine hundred thirty nine) lying with Income Tax Department from financial year 2010-11 to 15-16. These taxes were mainly deducted by the banks on the fixed deposits made by the Corporation. In that report we have prescribed the detailed procedure how to get the refund. However the Municipal Corporation has not yet filed the application for getting the refund. Every application received has to be disposed of by the authorities within six months from the end of the month in which the application was received. Thus, if

the refund can be claimed for last 6 financial years, now the refund for financial year 2010-11 cannot be made.

The detailed procedure for claiming the refund is as follows:

In order to claim the refund the assessee is required to file the income tax return within the prescribed time. If the assessee fails then no claim for refund is entertained by the Income tax department. The RMC has filed the income tax return for the financial year 2012-13 & 2014-15.

However, with effect from 9.6.2015 a new circular 9/2015 (F. NO.312/22/2015-OT) was introduced in supersession of all earlier Instructions/Circulars/Guidelines issued by the Central Board of Direct Taxes (the Board) from time to time to deal with the applications for condonation of delay in filing returns claiming refund and returns claiming carry forward of loss and set-off thereof under section 119(2) (b) of the Income-Tax Act.

a) Whom to approach for getting the refund:

The circular provides for different authorities who can condone the delay based on the amount of refund as under:

| Refund Claim | Application to |
|--|--|
| Claim amount is not more than Rs. 10 lakhs for any one assessment year | Principal Commissioner of Income Tax/ Commissioners of Income-tax |
| Claim amount is more than Rs 10 Lacs | Chief Commissioner of Income Tax |
| Claim amount is more than Rs 50 Lacs | Central Board of Direct Taxes |

It may also be noted the above limits apply to each financial year separately and not for the aggregate of the claim for all the years taken together.

- b) No condonation application for claim of refund/loss shall be entertained beyond six years from the end of the assessment year for which such application/claim is made.
- No interest will be admissible on belated claim of refunds.

Procedure for getting the refund:

No specific form or format for making such application is prescribed for the purpose. So, an application can be made on plain paper stating the facts of the case in detail, which will help the authorized commissioner to take the appropriate

decision. Though no specific process has been prescribed under these instructions, it is suggested to file income tax return along with the application for Condonation of delay. So in case application is accepted, income tax return already attached would automatically be taken up for processing immediately. Every application received has to be disposed of by the authorities within six months from the end of the month in which the application was received.

Thus in order to claim the un-claimed TDS of Rs. 18,54,939 lying with the Income Tax Department, Rourkela Municipal Corporation is required to follow the procedure as per the circular.

Year wise details of the unclaimed tax deducted at source is given at Annexure-1

Change to Rourkela Municipal Corporation in the Income tax department

Vide notification No 22749 dated 14.11.2014 the Rourkela Municipality was declared as Municipal Corporation. While examining the income tax details of the Corporation it is noticed that, the name is not yet changed.

It is advised to change the name by obtaining a fresh permanent account number from the income tax department.

2. Opting to Open Flexi Deposits Accounts in Bank

While verifying the bank book of the Corporation it is noted substantial amount is lying in the bank accounts of different schemes current account and savings bank account (SB).

At present banks provide facility of Flexi Deposit Account. In the Flexi Deposit Account the Banker automatically transfers the excess amount above the limit specified by the account holder to number of short-term deposits yielding interest thereon. The said short-term deposits are automatically credited to the Current Account, after expiry of the term stated by the accounts holder or whenever there is requirement of funds for honoring any payment .At the same time the banker credits the current account/SB with the principal and interest showing separately.

As stated above, the Corporation has sufficient balance lying idle in its different Accounts. Attention is drawn to avail the facility so as to attain optimal utilization of the idle fund. The unit is recommended to opt for flexi deposit account for increase of revenue.

Further in many instances it is found that the balance available in the bank is kept as it is in the SB account. Thus it is advised to transfer such unutilized funds to fixed deposit account for earning better revenue.

3. PROPERTY TAX

Sri Maojranjan Dhal Head Asst. is in charge of tax section

Sri Bijaya Ku Behura Sr.Asst. is working in Tax section. There are 16618 nos. of Holdings (Private-15975, Government-643=16618) in 24 tax wards. In the mean time the Corporation has assessed 94 new holdings. At present there are 24 nos. holding tax collectors are in position. Municipal Council has fixed the rate of tax on 31,03.2016. A detail of area wise tax imposed is given in the following table.

| Ward Na | Per | centage of | Tax impose | ed | Total % of tax |
|---|---------|------------|------------|-------|-----------------|
| Ward No. | Holding | Light | Water | Drain | Total 70 of tax |
| 4 ,5 ,7 ,8 ,9 ,28 ,29 ,30 ,32 ,33 ,14 , 15, 16, 17, 18, 19, 20, 21 & 22 | 10% | 3% | Nil | 2% | 15% |
| 1, 2, 3, 6 & 31 | 10% | 3% | Nil | | 13% |

For the financial year 2016-17 the RMC has fixed the holding targets as follows:

| Type of Holdings | No. of Holding allotted | Tar | rget for the year 2 | 2016-17 |
|------------------|----------------------------|----------|---------------------|----------|
| | | Arrear | Current | Total |
| Private Holding | 15975 | 28553350 | 33417526 | 61970876 |
| Govt. Holding | 643 | 5308232 | 2071782 | 7380014 |
| Grand Total | 16618 | 33861582 | 35489308 | 69350890 |

In order to achieve the above holding targets the RMC has fixed the monthly holding collection targets among the 26 Nos. of tax collectors.

The Demand Collection Balance (DCB) position of holding taxes in respect of RMC for the six months ending as on 30/Sept/2016 is as follows:

(Considering 50% of the total demand and collection of the arrear and current holding tax)

| | | Demand | | | Collection | | With the second | Balance | No. |
|-------|----------|----------|----------|---------|------------------------------|----------|-----------------|----------|----------|
| Yes | Arrear | Current | Total | Arrear | Current (incl. rebate) | Total | Arrear | Current | Total |
| 2015- | 10000791 | 17744651 | 34675445 | 3821485 | 7341972 | 11163457 | 13109306 | 10402679 | 23511988 |

It can be observed from the above table that during the six months ending as on 30/Sept/2016:

Total Demand:

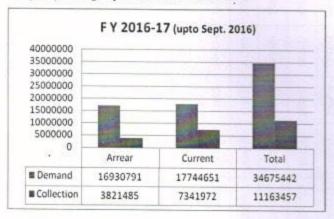
3,46,75,445

Total Collection:

1,11,63,457

Thus the overall collection efficiency of the municipality is 32%.

Putting the demand and collection efficiency of holding tax in graphical presentation for the half yearly ending September 2016 is as follows:



Further analyzing the above table more it can be observed that:

Current Demand:

1,77,44,651

Current Collection: 73,41,972

So current collection efficiency is 41 %

Arrear Demand:

1,69,30,791

Arrear Collection:

38.21.485

So arrear collection efficiency is 23 %

In order to achieve the holding tax demand fixed for financial year 2016-17 the RMC has fixed the tax collector wise collection target. Detailed monthly wise collection of holding tax for each tax collector is given at Annexure-2.

Further we have analysed the collection efficiency of each tax collector considering the 50% of the total demand (arrear & current) for financial year 2016-17. The RMC may take secessary steps necessary steps so that the target fixed for the financial year 2016-17 may be achieved. Tax collector wise collection efficiency is as follows:

| , | , | , | , | , | - | , | | | | | | | | | | | | | | | | 1 | | | | | |
|-----------------|------------------|------------|-----------------------------|-----------------|--------------|---------------------|--------|-----------|-------------|-------------|------------|--------------------|---------------|-------------------|-------------|-------------|-------------------------|---------|---------|---------------------------|-------------|----------|---------------------------|----------|---------------|----------------------|-------|
| C. The T.C. | No. of Hobbin | Target for | Target for the year 2016-17 | 11-918 | Calleri | Collection April-16 | 1.16 | Collecti | ion May-19 | | Callective | Callection June-16 | Call | Collection during | 1 | 16 Called | Cathecian during Aug-16 | Aug-16 | | Callection during Sept-16 | Sept-16 | Collecti | Collection Upta September | resher | 00 | Collection Effictory | 641 |
| District Co. | | | | | 1 | ľ | | 1 | 100 | | 1 | Second Total | Arrest | Current | or Total | Arrest | Current | Total | Arrest | Carren | Total | Arrest (| Darrest T | Total | Arrest | Current | Tetal |
| | | 91 | Current | Total | Arrear Carre | MALE | Total | 31: | : | - | 4 | | 13 | 1 . | 472 | 1 5 | | 143765 | 136401 | 66969 | 203041 | 230862 | 318114 | 348976 | 1196 | 948 | 10% |
| apati Nayak | 199 | 2000905 | 3498190 | 10.0 | 7100 | 0 | | | 1 | | | | | | 1 | 1 | 40614 | 1 | 330798 | BIOSO | 205716 | \$27.088 | 792558 | 1319746 | 3256 | 37% | 32% |
| thants Mehanty | TOS | 1869363 | 2411392 | 4081155 | 73232 | 1047 | _ | | | | 20108 | | | 1 | | | | | | 939110 | 208558 | 257463 | 754374 | 1011777 | ens. | 1376 | 1156 |
| San Nail | 134 | 3974199 | \$000303 | 90223501 | 13653 | 0 | 13661 | 200059 4 | 459024 47 | | | | ~ | | | | | 1 | | | 10000 | 21,000 | acoust. | 110630 | 6 | 27% | |
| A. Bord | 316 | 413060 | 180696 | 784141 | 6183 | 0 | 56183 | 3364 | 14557 | 12611 | 1138 | 9 0004 | 11 6618 | 1717 35401 | 37118 | | | 48330 | 2000 | 1 | ercar | 1 | - Charles | 100000 | - | | |
| C. Rostray | 240 | 428112 | 441523 | 849635 | 11655 | 0 | 11685 | 3983 | 21581 2 | 23564 23 | 23(36) | 1001 | 27129 53701 | 10211 100 | 01 25402 | 11002 | 34215 | 48247 | 55730 | | 65900 | 119237 | K1580 | 200707 | 7816 | | |
| mate Whatein | 386 | \$65502 | 408304 | 1264406 | 919 | 0 | 818 | 4467 | 30714 3 | 35181 | 114 6 | 64811 6 | 99 2899 | 6629 31164 | 64 37789 | 189 34780 | 49614 | 14391 | 8678 | 31524 | 40002 | 45183 | 149504 | 204087 | 101 | | |
| Starth Ricard | 191 | 1096327 | 666141 | | 11051 | 0 | | 15258 | 91486 11 | 116724 17 | 7238 | 7(2) | 24901 80810 | 12225 | 225 103005 | 025 TR159 | 9 11279 | 90238 | 38465 | 39628 | 15073 | 258001 | 182(7) | 450172 | 24% | 8 | |
| And the same of | 346 | CINICOR | 3043085 | 3974702 | 13811 | 0 | 13511 | 37013 4 | 432771 46 | 469784 B | 1167 273 | 90 | 279410 37098 | | 2200 39298 | 1961 | 13371 | 72987 | 121275 | 10000 | 341172 | 256678 | 159484 | 1016162 | 25 | 25% | NG! |
| and and and | 1 | Teatrai | BISLINGS | 100 | 0 | 0 | - | | 489074 65 | 659255 | 0 | 0 | 0 123938 | 908 101672 | (72 224480 | 110538 | 19312 | 129850 | 285243 | 187230 | 472453 | 088770 | 797278 | 1486048 | 1005 | 1995 | 19 |
| | | 1046638 | 2479106 | 100 | 1637 | 0 | 1837 | 344970 2 | 297516 64 | 642486 6 | 6528 45 | 19852 56 | 96380 11450 | 150 36113 | 13 47563 | 69619 | 9 17864 | 240423 | 79431 | 80690 | nonti | 536185 | 642395 | 1148780 | 175 | | 2156 |
| wadan san | | 2144687 | 16210700 | 4060096 | 31238 | 0 | 21238 | 12880 | 85191 | 30 | 30610 28 | 75 53 | 57665 130 | 13098 321188 | 88 334286 | 71117 | 7 41634 | 100001 | 26349 | 18593 | 44945 | 171592 | 433105 | 064697 | 100 | 2- | 13% |
| A Massam | 7. 5 | 200000 | Contract | | erres. | 0 | 6080 | _ | 107 | 78152 | 0 | 1961 | 3901 3 | 339 11287 | | 11666 1695 | 1 7168 | 24119 | 22487 | 9116 | 31633 | \$1751 | 202809 | 254560 | 1196 | 32% | 23% |
| day Senera | 700 | anices. | The same | | 100 | 8 | E | - | 100 | | 1 0091 | | 14723 112 | 11233 17758 | 28093 | 23795 | 30096 | SEE | 11941 | 24301 | 36245 | 61156 | 271279 | 332435 | 13% | 20% | 25% |
| dge Bagh | 059 | 400000 | 838340 | SALPHONE S | 200 | 1 | 1 | - | | | | | | | 33098 | 8D1 866 | 1 36337 | 37418 | 225607 | 23904 | 46511 | 64299 | 347570 | 431869 | 花 | 4004 | 3895 |
| Sich Befarra | 069 | 369512 | 221973 | 91 | FOLIO | | OLIGI. | - | | 1 | | | | | | 32198 7210 | 0 6243 | 13960 | 32566 | 14890 | 37476 | 42198 | 242358 | 284336 | 966 | 420 | 27% |
| arte Silla | 202 | 488862 | 578643 | 21 | 6 | 0 | | - | | | | | | 401.00 | | | 17 | 20464 | 1533 | 26173 | 33706 | 19853 | 81788 | 88898 | 1535 | 31% | 151 |
| Bedatta Panda | 1020 | 132820 | 213482 | 346,900 | | 0 | 9 | _ | | | 1 | 1 | _ | | | | | | - | 1 | \$1338 | 52894 | 72347 | 125241 | 10% | 2196 | 185 |
| Palai | 959 | 329810 | 352332 | 682151 | 139 | 0 | 139 | 2513 | | | 7 | | • | | | | | | | 1 | W. C. B. C. | 15019 | 670/6 | 128327 | 5665 | | 35% |
| K. Achariba | 690 | 103027 | 258681 | 361308 | 52249 | 0 | 52249 | 0 | 7102 | 7100 | 1366 | 9256 13 | | 528 193 | | | | | | | - | - | 4000 | 110895 | 2000 | | 2004 |
| K. Mohapatra | 523 | 1598923 | 300000 | 501588 | 9484 | 0 | 9484 | 5770 | 20845 2 | 28615 | 2501 | 4625 | 57 (191 | | | | | | " | | 33016 | 003945 | - | 31101 | 1385 | | |
| ments Burns | 929 | 111731 | 362556 | 234287 | 5294 | 0 | 929H | 3200 | 5652 | 1852 | 108 | 9 2665 | 9800 | 72 0000 | 5713 67 | | 1 | | | | 20441 | 1880.1 | 4000 | 20110 | 4160 | | |
| NECKSON. | 989 | 164000 | 342843 | 486643 | 1356 | 0 | 1356 | 743 | 22264 | 23006 | 6258 29 | 20100 35 | 15364 24 | 2031 25478 | | 28909 8103 | | | | | 31813 | 30,11 | 130013 | 100,000 | 1 | | |
| C Negal | 696 | 130968 | 344826 | 475814 | 0 | 0 | 0 | 1304 | 30482 3 | 31786 | 1001 | 18583 20 | 20574 28 | 2575 18638 | | 21313 2040 | 37873 | 40813 | | | 36236 | 14473 | 136249 | 150722 | 113 | | |
| Street Gars | 100 | 619635 | 2000410 | 3671051 | 3602 | 0 | 3032 | 6463 | 30248 4 | 45711 12 | 2341 | 22 22 | 22516 130 | 13040 37715 | | 50755 6851 | 1 | 37499 | 19746 | " | 46299 | 61873 | 163889 | 225782 | 6 | | |
| natura Pradmit | 883 | 1231017 | 701038 | 2622975 | 255 | 0 | 554 | 18541 | 43756 6 | 62297 0 | 6974 | 2613 | 9587 328 | 32595 628 | _ | 38876 42730 | 3383 | - | 36532 | 3612 | 30144 | 127926 | 299943 | 18/2/1 | Total Control | | |
| ivate Total | 15075 | 28553350 | 33417526 | STRETG18 | 247663 | 1047 | 248710 | 206119 | 3588461 44 | 64000E3 19 | 88 88664 | 585863 780 | 785431 494595 | 197669 986 | 361 1394334 | 136 82809 | 901988 | 1119997 | 1197650 | 1000015 | 3198565 | 3179767 | 0.0075.00 | 18242301 | | | |
| at Holdings | | 4 | 2071782 | 2380014 | 0 | 0 | 0 | 41718 2 | 216101 257 | 257819 | 0 689 | 68000 68000 | 0 00 | 20135 | 5 20135 | 0 51 | 11620 | 62511 | 0 | 2690 | 3500 | 41718 | 374437 | 416155 | 150 | 1876 | Sup. |
| ert Total | | + | 2871782 | 7388614 | | 0 | | 41718 2 | 216101 157 | 553819 | 0 | 68000 e8000 | 9 99 | 20135 | 5 20135 | 0 9 | 153 | 62511 | • | 7690 | 3690 | 41718 | 374437 | 416355 | | | |
| sed Total | 1. | - | _ | 69350898 347663 | 147663 | 1841 | 348718 | 853528 30 | 3884562 465 | 4658462 199 | 199568 463 | 853863 855431 | OI ANNES | 955486 | 1414471 | 171 123809 | 684409 | 1793588 | 1197650 | 10000005 | 2296255 | 3821485 | 1341972 | 11163457 | | | |
| | 1 | | | | | | | | | | | | | | | | | | | | | | | | | | |



| Z 2 | Name of the T.C. | No. of Holding allotted | | Target for the year 2016-17 | r 2016-17 | Tary (Consid | Target upto Sept. 2016 (Considering 50% of the total target) | f the total | Collect | Collection Up to September | cptember | Colle | Collection Efficiency | iency |
|--------------------------|---------------------|-------------------------------|---------|-----------------------------|-----------|-----------------|--|-------------|---------|----------------------------|----------|--------|-----------------------|-------|
| | | | Arrear | Current | Total | Arrear | Current | Total | Arrear | Current | Total | Arrear | Current | Total |
| | Senapati Nayak | 647 | 2009905 | 3498190 | 5508095 | 1004953 | 1749095 | 2754048 | 230862 | 318114 | 548976 | 23% | 18% | 20% |
| | Sushanta Mohanty | 807 | 1669363 | 2411792 | 4081155 | 834682 | 1205896 | 2040578 | 527188 | 792558 | 1319746 | 63% | %99 | 65% |
| | Sohan Naik | 324 | 3974199 | 5099302 | 9073501 | 1987100 | 2549651 | 4536751 | 257403 | 754374 | 1011777 | 13% | 30% | 22% |
| | M.R. Boxi | 917 | 415060 | 369081 | 784141 | 207530 | 184540.5 | 392071 | 31805 | 100634 | 132439 | 15% | 55% | 34% |
| | P.K. Routray | 740 | 428112 | 441523 | 869635 | 214056 | 220761.5 | 434818 | 119237 | 81560 | 200797 | 96% | 37% | 46% |
| | Suresh Bhutia | 736 | 565502 | 698904 | 1264406 | 282751 | 349452 | 632203 | 55183 | 149504 | 204687 | 20% | 43% | 32% |
| | Prabodh Biswal | 741 | 1096327 | 666141 | 1762468 | 548164 | 333070.5 | 881234 | 268001 | 182171 | 450172 | 49% | 55% | \$19% |
| The second second second | Pramod Pattnayak | 726 | 4921617 | 3053085 | 7974702 | 2460809 | 1526543 | 3987351 | 256678 | 759484 | 1016162 | %01 | 50% | 25% |
| 77.5 | Sridhar Das | 433 | 3565661 | 4207519 | 7773180 | 1782831 | 2103760 | 3886590 | 688770 | 797278 | 1486048 | 39% | 38% | 38% |
| | Subas Nayak | 748 | 2948638 | 2479398 | 5428036 | 1474319 | 1239699 | 2714018 | 506185 | 642595 | 1148780 | 34% | 52% | 42% |
| The same of | Md. Muslim | 754 | 2155687 | 2825299 | 4980986 | 1077844 | 1412650 | 2490493 | 171592 | 493105 | 664697 | 16% | 35% | 27% |
| the same | Pandav Behera | 653 | 485106 | 629441 | 1114547 | 242553 | 314720 | 557274 | 51751 | 202809 | 254560 | 21% | 64% | 3695 |

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| 369512 771973 1141485 184756 385986.5 570743 64299 367570 431869 35% 95% 76 488882 578643 1067525 244441 289321.5 533763 42138 284556 17% 84% 539 132820 213482 346302 66410 106741 173151 19853 65735 85588 30% 62% 49% 329819 352332 682151 164910 176166 341076 52894 72347 125241 32% 41% 37% 103027 258681 361708 151332 250794 60145 70740 130885 60% 47% 52% 111731 162556 274287 55866 81278 13714 18657 40458 59115 33% 68% 110308 34662 17321 243322 30377 136013 166390 42% 79% 68% 11039 346643 72000 <t< th=""><th>Sudan Bagh 650</th><th>059</th><th></th><th>465899</th><th>858596</th><th>1324495</th><th>5 232950</th><th>429298</th><th>662248</th><th>61156</th><th>271279</th><th>332435</th><th>26%</th><th>63%</th><th>5096</th></t<> | Sudan Bagh 650 | 059 | | 465899 | 858596 | 1324495 | 5 232950 | 429298 | 662248 | 61156 | 271279 | 332435 | 26% | 63% | 5096 |
|---|--------------------------|------|----|---------|----------|----------|----------|----------|----------|---------|---------|----------|------|-------|--------|
| 213482 346302 66410 106741 173151 19853 65735 284556 17% 84% 352332 346302 66410 106741 173151 19853 65735 85588 30% 62% 352332 682151 164910 176166 341076 52894 72347 125241 32% 41% 258681 361708 51514 129340 180854 61261 67066 128327 119% 52% 302665 501588 99462 151332 250794 60145 70740 130885 60% 47% 162556 274287 55866 81278 137144 18657 40458 59115 33% 50% 47% 344826 475814 65494 172413 237907 14473 136249 150722 22% 79% 6 2060416 2671051 305318 1030208 1335526 61873 18689 225762 20% 79% < | Satish Behera 650 3 | | 6 | 69512 | 000 | 1141485 | 101000 | 385986.5 | | 64299 | 367570 | 431869 | 35% | 98% | 76% |
| 213482 346302 66410 106741 173151 19853 65735 85588 30%6 62% 352332 682151 164910 176166 341076 52894 72347 125241 32% 41% 258681 361708 51514 129340 180854 61261 67066 128327 119% 52% 302665 501588 99462 151332 250794 60145 70740 130885 60% 47% 162556 274287 55866 81278 137144 18657 40458 59115 33% 50% 47% 342643 72000 171321 243322 30377 136013 166390 42% 79% 6 2060416 2671051 305318 1030208 1335526 61873 163889 225762 20% 16% 1 791038 2022975 615069 395519 1011488 127926 59645 187571 21% 1 | Suratha Sikka 533 | | | 188882 | 578643 | 1067525 | | 289321.5 | 533763 | 42198 | 242358 | 284556 | 17% | 84% | \$39% |
| 352332 682151 164910 176166 341076 52894 72347 125241 32% 41% 258681 361708 51514 129340 180854 61261 67066 128327 119% 52% 302665 501588 99462 151332 250794 60145 70740 130885 60% 47% 162556 274287 55866 81278 137144 18657 40458 59115 33% 50% 342643 486643 72000 171321 243322 30377 136013 166390 42% 79% 2060416 2671051 305318 1030208 1335526 61873 16389 225762 20% 16% 1 791038 2022975 615969 395519 1011488 127926 59645 187571 21% 15% 1 | Debadutta 628 | | | 32820 | | 346302 | 66410 | 106741 | 173151 | 19853 | 65735 | 85588 | 30% | 62% | 49% |
| 258681 361708 51514 129340 180854 61261 67066 128327 119% 52% 302665 501588 99462 151332 250794 60145 70740 130885 60% 47% 162556 274287 55866 81278 137144 18657 40458 59115 339% 50% 342643 72000 171321 243322 30377 136013 166390 42% 79% 2060416 2671051 305318 1030208 1335526 61873 16389 225762 20% 16% 791038 2022975 615969 395519 1011488 127926 59645 187571 21% 15% 33417526 61970876 16708763 30985438 3779767 6967335 10747302 177920 15% 15% | P.C. Palai 636 | | | 329819 | 352332 | 682151 | 164910 | 176166 | 341076 | 52894 | 72347 | 125241 | 32% | 41% | 37% |
| 302665 501588 99462 151332 250794 60145 70740 130885 60% 47% 162556 274287 55866 81278 137144 18657 40458 59115 339% . 50% 342643 72000 171321 243322 30377 136013 166390 42% 79% 2060416 475814 65494 172413 237907 14473 136249 150722 22% 79% 791038 2022975 615969 395519 1011488 127926 59645 187571 21% 15% 1 33417526 61970876 16708763 30985438 3779767 6967335 10747302 15% 1 | A.K.Acharjya 630 | | | 103027 | 258681 | 361708 | 51514 | 129340 | 180854 | 61261 | 99029 | 128327 | 119% | \$29% | 7197 |
| 162556 274287 55866 81278 137144 18657 40458 59115 33% 50% 342643 72000 171321 243322 30377 136013 166390 42% 79% 344826 475814 65494 172413 237907 14473 136249 150722 22% 79% 2060416 2671051 305318 1030208 1335526 61873 16389 225762 20% 16% 791038 2022975 615969 395519 1011488 127926 59645 187571 21% 15% 1 | A.K. 632 | | | 198923 | 302665 | 501588 | 99462 | 151332 | 250794 | 60145 | 70740 | 130885 | %09 | 47% | 476% |
| 342643 486643 72000 171321 243322 30377 136013 166390 42% 79% 344826 475814 65494 172413 237907 14473 136249 150722 22% 79% 2060416 2671051 305318 1030208 1335526 61873 163889 225762 20% 16% 791038 2022975 615969 395519 1011488 127926 59645 187571 21% 15% 33417526 61970876 14276675 16708763 30985438 3779767 6967335 10747302 | Sumanta 626 Burma 626 | | | 111731 | 162556 | 274287 | 55866 | 81278 | 137144 | 18657 | 40458 | 59115 | 33% | . 50% | 43% |
| 344826 475814 65494 172413 237907 14473 136249 150722 22% 79% 2060416 2671051 305318 1030208 1335526 61873 163889 225762 20% 16% 791038 2022975 615969 395519 1011488 127926 59645 187571 21% 15% 33417526 61970876 16708763 30985438 3779767 6967535 10747302 10747302 108 | Dayan Khan 636 | | 1 | 144000 | 342643 | 486643 | 72000 | 171321 | 243322 | 30377 | 136013 | 166390 | 42% | 79% | %89 |
| 2060416 2671051 305318 1030208 1335526 61873 163889 225762 20% 16% 791038 2022975 615969 395519 1011488 127926 59645 187571 21% 15% 33417526 61970876 14276675 16708763 30985438 3779767 6967535 10747302 10747302 | P.K. Nayak 639 | | | 30988 | 344826 | 475814 | 65494 | 172413 | 237907 | 14473 | 136249 | 150722 | 22% | 79% | 63% |
| 791038 2022975 615969 395519 1011488 127926 59645 187571 21% 15% 33417526 61970876 14276675 16708763 30985438 3779767 6967535 10747302 | Kalinga Guru 804 6 | | 9 | 10635 | 2060416 | 2671051 | 305318 | 1030208 | 1335526 | 61873 | 163889 | 225762 | 20% | 7091 | 1.797. |
| 33417526 61970876 14276675 16708763 30985438 3779767 6967535 10747302 | Prasanta 883 1. | Heli | | 231937 | 791038 | 2022975 | 615969 | 395519 | 1011488 | 127926 | 59645 | 187571 | 21% | 15% | 19% |
| | Private Total 15975 28 | | 22 | 8553350 | 33417526 | 92802619 | 14276675 | 16708763 | 30985438 | 3779767 | 6967535 | 10747302 | | | |



HOARDING & ADVERTISEMENT-

During the six months ending as on 30/Sept/2016 the RMC has made a collection of Rs.22,67,091 in Hoarding & Advertisement.

Registers:

The following registers are being maintained in the tax section.

- 1. D.C.B Register for Holding, Lighting, Water and drainage both Arrear and Current,
- 2. D.C.B Register for Govt. Holdings
- 3. Mutation Register

A Register showing DCB position in respect of Holding, Light, Water, and Drainage taxes for both arrear and current have been maintained. Similarly, DCB in respect of Govt. Holdings have been maintained in a separate registers.

Mutation:

During the six months ending as on 30/Sept/2016 the RMC has received Rs. 42,76,179 towards the Mutation fees.

4. SHOP RENT

There are 1328 shop rooms in 23 no. of Shopping Complexes 5 vending zones under Rourkela Municipal Corporation.

- 1. Shop -1008
- Uditnagar Vending Zone-86
- 3. Basanti Colony Vending Zone-150
- 4. S.T.I.Vending Zone- 16
- 5. I.T.I.Vending Zone- 14

The DCB position for the half yearly ending September 2016 & 2015 given below:

| Month | 2016-17 | 2015-16 | Increase/(Decrease) |
|-----------|-----------|-----------|---------------------|
| April | 1070051 | 1057637 | 12414 |
| May | 1222030 | 1224046 | (2016) |
| June | 1038031 | 829770 | 208261 |
| July | 1077235 | 804008 | 273227 |
| August | 1317855 | 842077 | 475778 |
| September | 1102814 | 875667 | 227147 |
| TOTAL: | 68,28,016 | 56,33,205 | 11,94,811 |

The collection of shop rent is increased during the period.



5. TRADE FEE (U/S-290)

The Trade license fees collected the half yearly ending September 2016 & 2015 given below:

| Month | 2016-17 | 2015-16 | Increase/(Decrease) |
|-----------|---------|---------|--|
| April | 9068 | 24433 | |
| May | 10696 | | (15365) |
| June | | 20916 | (10220) |
| 100 | 6820 | 18156 | (11336) |
| July | 5807 | 7060 | (1253) |
| August | 9667 | 35958 | (26291) |
| September | 28839 | 25286 | The second secon |
| Total: | 70897 | 131809 | 3553 |

The collection is drastically reduced during the period.

6. Own Revenue in Comparison to the total grants received from Government.

In our earlier audit report we have pointed out that the own revenue of the RMC is quite low in comparison to the grants received from the State government. In that report we have pointed out that the own revenue was just 12%. Thus it is suggested to the Corporation to enhance its own revenue base by improving the revenue enhancement measures:

- Increase the property tax by making reassessment of the old properties
- Bringing the mew properties into the tax net
- · Increasing the collection efficiency by fixing monthly target
- Revision of the market rent and collection of the old outstanding rent
- Increase the trade license fee collection. Revise types of trade, trade license fees, etc. through council resolution

C. UTILISATION OF GRANTS

We have examined the revenue and capital grants received during the year by the RMC. It is observed that some grants are not completely utilized. In respect to the grant for which the utilization certificate was not provided to government is as follows:

| SI No. | Grant Name | Sanctioned Amount | Utilized and UC sent | Balance Unutilized |
|--------|----------------------------------|----------------------|----------------------------|-----------------------|
| 1 | 13 th Finance | 236148000 | 220232224 | 15915776 |
| 2 | 14 th Finance | 144367000 | 45436794 | 98930206 |
| 3 | Devolution | 205395087 | 83164698 | 122230389 |
| 4 | Maintenance of roads and bridges | 61497000 | 55565781 | 5931219 |

| | Total: | | | 342955963 |
|----|---|-----------|-----------|-----------|
| 14 | CC Road | 67834000 | 67435205 | 398795 |
| 13 | RAY | 306821000 | 289641000 | 17180000 |
| 12 | Road Development | 11777000 | 1678349 | 10098651 |
| 11 | M.V.T. | 71829000 | 55282976 | 16546024 |
| 10 | Protection and conservation of water bodies | 400000 | • | 400000 |
| 9 | Construction of Boundary wall | 1723000 | | 1723000 |
| 8 | Smart City - | 20000000 | 2815428 | 17184572 |
| 7 | Public Toilet | 6925500 | | 6925500 |
| 5 | Urban Package | 100000000 | 75423025 | 24576975 |
| 5 | Night Shelter | 7000000 | 2085144 | 4914856 |

D. STATUTORY COMPLIANCES

1. Delay in filling of Quarterly TDS Returns

It is found that the RMC is not regularly filling their quarterly TDS returns within the due date. Every person who is deducting and depositing the tax at source is required to file a quarterly statement within a prescribed timeline for filling the quarterly statement is as follows:

| Period | Month | Due Date |
|--------|------------|------------|
| Q1 | Apr-June | 31.07.2016 |
| Q2 | July-Sept. | 31.10.2016 |
| Q3 | OctDec. | 31.01.2017 |
| Q4 | JanMar. | 31.05.2017 |

While examining the filling of TDS quarterly statement it is noticed that the RMC not filling the return within the due date. The prescribed time line Quarter wise delay in filling the TDS return is given hereunder:

Filling of 26 Q for Contracts

| Period | Return For | Due Date | Date of Filling | Delay in days |
|--------|------------|------------|-----------------|------------------|
| Q1 | Contracts | 31.07.2016 | 02.01.2017 | 155 |
| Q2 | Contracts | 31.10.2016 | 02.01.2017 | 63 |

TDS return of 24 Q for Salary

| Period | Return For | Due Date | Date of Filling | Delay in days |
|--------|------------|------------|-----------------|------------------|
| Q1 | Salary | 31.07.2016 | Not filed | |
| Q2 | Salary | 31.10.2016 | Not filed | |

Non filing of quarterly TDS return within the prescribed period attracts fine & penalty. Thus, it is advised to take necessary step in order to regularize the said deficiency.

Consequence

With effect from 01.07.2012, vide the amendment made by the Finance bill, 2012 a new section 234E has been inserted to provide for levy of fee of Rs. 200/day for late furnishing of TDS quarterly statement, from the due date of furnishing the statement. Further, a new section 271H has been inserted with effect from 01.07.2012 in addition to said fee, a penalty ranging from Rs.10,000 to Rs. 1,00,000 shall also be levied for not furnishing the TDS statement. It is also provided that no penalty shall be levied for delay in furnishing of TDS statement if it is furnished within one year of the prescribed due date after payment of tax deducted/collected along with applicable interest and fees. Thus, it is advised to take necessary steps to regularize the said deficiency

2. Delay in Deposit of Tax Deducted at Source

Any assessee who is deducting any tax at source at the time of making any expenditure is required to deposit it within the prescribed time limit. Followings are the timeline for depositing the TDS:

| Tax deducted in Month | Due date Government assesse | Due date for Non Government assesse |
|-----------------------|-------------------------------|--|
| For March | April 7 th | April 30 th |
| For any other months | 7 th of next month | 7th of next month |

While scrutinizing the TDS payable ledger for the period it is noticed that the RMC has made delay in depositing the TDS. Details of the delay are given here under:

| SI No. | Month | Deduction | Due Date of Deposit | Deposit Date | Delay (No. of Days) |
|-----------|--------|-----------|------------------------|-----------------|------------------------|
| 1 | Apr-16 | 176137 | 7.5.2016 | 20.08.2016 | 105 |
| 2 | May-16 | 647317 | 7.6.2016 | 20.08.2016 | 74 |
| 3 | Jun-16 | 94511 | 7.7.2016 | 20.08.2016 | 44 |
| 4 | Jul-16 | 256993 | 7.8.2016 | 28.10.2016 | 82 |
| 5 | Aug-16 | 219426 | 7.9.2016 | 28.10.2016 | 51 |
| 6 | Sep-16 | 215093 | 7.10.2016 | 28.10.2016 | 21 |
| | Total: | 1609477 | | | I I |

Consequence

Section 201 (1A):

Fees for delay in payment of deducted amount: In the case when the TDS deducted on time but is not paid by the specific due date (payment due date is 7th of next month and in case of March, it is 30th of April), then interest will be applicable at a rate of 1.5% per month or part of month from the date of TDS deduction to the actual date of payment of TDS.

- Example: If the TDS amount was to be paid for the month of November (i.e, on or before 7th of December), but it was paid on 10th of December then interest will be 3% (for the month of November and December).
- Example of calculation of interest for late payment of TDS:

| TDS | TDS deduction date | Due date | TDS payment date | month of delay | interest calculation | interest |
|--------|--------------------------|------------|------------------------|----------------|----------------------|----------|
| 10,000 | 01/01/2016 | 07/02/2016 | 04/05/2016 | 5 months | 10000*1.5%*5 | 750 |
| 10,000 | 02/02/2016 | 07/03/2016 | 08/03/2016 | 2 month | 10,000*1.5%*2 | 300 |
| 10,000 | 31/03/2016 | 30/04/2016 | 24/04/2016 | Nil | Nil | |

3. Non filling of Half Yearly Service Tax Return by RMC

The RMC is collecting the Service Tax on the rental income from the Kalyan Mandap and Shop. During the period under audit the Corporation has received Rs 8,40,184 as Service Tax from the customers. While cross examining the Service Tax ledger with the Return it is found that the RMC has not filed the half yearly Service Tax Return in ST-3 for the 1st six month.

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Procedure for filling the Service Tax Return

According to the Section 70 of the Finance Act, 1994 every assessee who has registered for Service Tax and has been assigned a Service Tax Registration No. is required to file a Service Tax Return on a half yearly basis. Irrespective of whether the assessee has provided taxable service in that period or not. Every person liable to pay Service Tax shall himself assess the tax due on the services provided by him and shall furnish a return to the Superintendent of Central Excise.

Form ST-3 has been prescribed for furnishing the service tax return.

Due Dates of Filing the Return

The service tax return, in Form ST-3 shall be filed within 25 days of the end of each half-year. The due dates on this basis are as under:

| Half-year | Due Date |
|--------------------------------|--------------|
| (1) 1st April - 30th September | 25th October |
| (2) 1st October - 31st March | 25th April |

Late fees for Delay in filling of Service Tax Return

It the Service Tax return is not filed by the assessee within the due date, then late fees shall be paid as follows:

| Maximum late fee | s payable is Rs. 20,000 |
|---|--|
| More than 30 days | Rs. 1000 + Rs. 100 per day beyond 30days |
| 15 - 30 days | Rs. 1000 |
| First 15 days | Rs. 500 |
| Delay in filling of Return after Due date | Late fees |

Hence, the RMC should take due care in this regard.

4. Delay in Deposit of Service Tax

While examining the Service Tax Payable ledger of RMC it is found that the Corporation is not depositing the Service Tax received from the rental income within the prescribe time line.

Month wise Service Tax collected and the deposit date is given below:

| SI No. | Month | Collected | Due Date of Deposit | Challan No./ Date of Deposit |
|-----------|--------|-----------|------------------------|---------------------------------|
| 1 | Apr-16 | 123914 | 6.5.2016 | 02280/01.06.16 |
| 2 | May-16 | 145095 | 6.6.2016 | 02211/26/08/16 |
| 3 | Jun-16 | 114105 | 6.7.2016 | 02209/26/08/16 |

| | 840184 | | |
|---------|--------|-----------|----------------|
| Sep-16 | 151105 | 6.10.2016 | 00812/11.10.16 |
| :Rag-16 | 172970 | 6.9.2016 | 02788/18.10.16 |
| 36-35 | 132995 | 6.8.2016 | 02205/26.08.16 |

Due Date of Deposit of Service Tax

The due date for payment of Service Tax is 5th of the following month in which the Service Tax is collected. However, if the payment is made online the due date for payment of Service tax become 6th of the following month.

Exception: Service Tax collected for the month of March shall be payable by 31st March of that calendar year.

Consequence of Delay in Deposit:

Government has reduced the interest rate on late payment of service tax drastically from 18%/24%/30% w.e.f. 14.05.2016 to as follows:

| SI. No. | Situation | Rate of Interest |
|------------|--|---------------------|
| 1 | Collection of any amount as service tax but failing to pay the amount so collected to the credit of the Central Government on or before the date on which such payment becomes due | 24% |
| 2 | Other than in situation covered under serial number 1 above | 15% |

In case the value of taxable services of assessee is less than Rs. 60 Lacs in previous year/years, then the rate of interest is further reduced by 3% and effective rate of interest will be 21% and 12% respectively.

Hence, the RMC should take care in this regard for avoiding the interest on delay in deposit of Service Tax collected.

5. Non Depositing of VAT of Rs 74,470 collected on sale of Tender Papers

The RMC has collected VAT while selling the tender paper, and by way of deduction from the works bill of the contractors. During the financial year 2015-16 the RMC has collected Rs 15,63,910 towards selling of tender paper with VAT of Rs 74,470. While examining the books of accounts it is found that the RMC has not deposited the VAT amount of Rs74,470 collected on the sale of Tender paper. According to the Odisha VAT Act the delay in deposit of VAT collected will attract interest 21% per

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month. Thus, it is advisee that in order to avoid to the interest it should be deposited within the due date.

| SI No. | Month | Amount Collected | Due Date of Deposit | Challan No./ Date of Deposit |
|-----------|--------|------------------|------------------------|---------------------------------|
| 1 | Apr-16 | 41390 | 21.5.2016 | |
| 2 | May-16 | 13880 | 21.6.2016 | - |
| 3 | Jun-16 | 2000 | 21.7.2016 | 0.50 |
| 4 | Jul-16 | | 21.8.2016 | - |
| 5 | Aug-16 | 12960 | 21.9.2016 | |
| 6 | Sep-16 | 4240 | 21.10.2016 | 625 |
| | TOTAL: | 74,470 | | |
| | | | | |

Further, according to Section 33(1) of Orissa VAT Act any entity collecting any some towards VAT is required to file monthly VAT return within the prescribed time. The Corporation has not filed the VAT return.

Consequence

Interest

Under Section 33(1) of Orissa VAT Act every registered dealer shall furnish the return within 21days of the subsequent month .If he fails to file the return as prescribed, then the dealer shall be liable to pay interest@2% per month on the amount of VAT payable from the date the return for the period was due till the date of it's filling.

The Corporation should take due care in this regard.

E. NON MAINTANCE OF FIXED ASSET REGISTER.

The Corporation has not update the fixed asset register. The register updated till financial year 2014-15.

F. INVENTORIES

The RMC is maintaining a inventory register by recording inward and outward materials received and issued. We have examined the inventory register and found it in order

We are extremely thankful to the management and staff members of the organization for their support and cooperation in discharging our professional assignment.

Date: Place: Nagpur



For Borkar & Muzumdar

Chartered Accountants FRN: 101.569

> (CA.VINOD) Partner

Year wise details of the anciaomed for leatherns in boares.

| Financia I Year | Name of Deductor | - | Tophus Sedanter | Time: (denoted (heat) | Treat Ton Destucted |
|--------------------|-------------------------------------|--------|--------------------|-----------------------------|------------------------|
| 2010-11 | CORPORATION BANK ROURKELA BRANCH | 754A | BENCHAR | Chelled | 700 |
| | ANDHRA BANK | 194A | BENGER | 5166 | 610 |
| 2011-12 | CORPORATION BANK ROURKELA BRANCH | 194A | BBNCI6419G | 110042 | 101271 |
| | | | | 2725846 | ETENT |
| 2012-13 | ANDHRA BANK | 194A | BBNA00828C | 891546 | 9300 |
| 2012-13 | CORPORATION BANK ROURKELA BRANCH | 194A | BBNC00419G | 1500856 | 15060 |
| | | | | 2392402 | 243616 |
| | ALLAHABAD BANK-ROURKELA BRANCH | 194A | BBNA00359C | 332394 | 33246 |
| 2013-14 | ANDHRA BANK | 194A | BBNA00828C | 886008 | 88600 |
| | CORPORATION BANK ROURKELA BRANCH | 194A | BBNC00419G | 1808942 | 181372 |
| | STATE BANK OF INDIA-UDIT NAGAR | 194A | BBNS01172D | 457049 | 47079 |
| 2 | | | | 3484393 | 350291 |
| | ANDHRA BANK | 194A | BBNA00828C | 884609 | 88461 |
| 2014-15 | CORPORATION BANK ROURKELA BRANCH | 194A | BBNC00419G | 1479537 | 148449 |
| | STATE BANK OF INDIA-UDIT NAGAR | 194A | BBNS01172D | 1526632 | 157250 |
| | | HAT IN | | 3890778 | 394160 |
| | ALLAHABAD BANK-ROURKELA BRANCH | 194A | BBNA00359C | 852925 | 85296 |
| | ANDHRA BANK | 194A | BBNA00828C | 816619 | 81662 |
| 2015-16 | CORPORATION BANK ROURKELA BRANCH | 194A | BBNC00419G | 1901570 | 190639 |
| | STATE BANK OF INDIA-UDIT NAGAR | 194A | BBNS01172D | 2979091 | 300827 |
| | PUNJAB NATIONAL BANK | 194A | BBNP00433G | 184575 | 18458 |
| | | | The same | 6734780 | 676882 |
| | . TOTAL | | | 1,83,97,597 | 18,54,939 |

Reservers-2